# **TRADEOFFS BETWEEN COSTS AND GREENHOUSE GAS EMISSIONS IN THE DESIGN OF URBAN TRANSIT SYSTEMS**

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# **ABSTRACT**

Recent investments in the transit sector to address greenhouse gas emissions have concentrated on purchasing efficient replacement vehicles and inducing mode shift from the private automobile. There has been little focus on the potential of network and operational improvements, such as changes in headways, route spacing, and stop spacing, to reduce transit emissions. Most models of transit system design consider user and agency cost while ignoring emissions and the potential environmental benefit of operational improvements. We use a model to evaluate the user and agency costs as well as greenhouse gas benefit of design and operational improvements to transit systems. We examine how the operational characteristics of urban transit systems affect both costs and greenhouse gas emissions. The research identifies the Pareto frontier for designing an idealized transit network. Modes considered include bus, bus rapid transit (BRT), light-rail transit (LRT), and metro (heavy) rail, with cost and emissions parameters appropriate for the United States. Passenger demand follows a many-to-many travel pattern with uniformly distributed origins and destinations. The approaches described could be used to optimize the network design of existing bus service or help to select a mode and design attributes for a new transit system. The results show that BRT provides the lowest cost but not the lowest emissions for large cities. Bus and LRT systems have low costs and the lowest emissions for small cities. Relatively large reductions in emissions from the cost-optimal system can be achieved with only minor increases in user travel time.

*Keywords: public transportation, greenhouse gases, optimization*

# **INTRODUCTION**

In the United States, the public transportation sector emitted approximately 12.3 million metric tons of carbon dioxide in 2005 (Davis and Hale 2007). Recent investments in this sector to address greenhouse gas (GHG) emissions have concentrated on purchasing efficient replacement vehicles and inducing mode shift from the private automobile (Gallivan and Grant 2010). However, there has been little focus on the potential of operational improvements to reduce transit emissions. It is known that increasing stop spacing can reduce bus emissions (Saka 2003), but there are many other operational and network design improvements that have not been considered. Examining a city transit network, there is the potential to reduce both costs and emissions by improving system efficiency. This paper examines the extent to which system characteristics (i.e., headway, route spacing, and stop spacing) and trunk technology (i.e., heavy rail light rail, and bus) can be modified to reduce GHG emissions and user and agency costs. The research employs continuum approximation models to design a grid transit network for GHG emissions and social cost minimization. The objective is to evaluate the potential benefit of design and operational approaches to improving the environmental efficiency of transit systems.

This paper focuses on the network design and operation of transit systems with fixed ridership. Demand is considered exogenous, and a grid network is considered for simplicity. Decision variables include headway, stop spacing, and route spacing. We consider different trunk line technologies: metro (heavy) rail, light rail transit (LRT), bus rapid transit (BRT), and bus. The environmental metric is life-cycle GHG emissions. The scope of the life-cycle emissions and costs includes infrastructure construction, system maintenance, and vehicle manufacturing and operations. Although a metric of energy would help avoid an assumption of electricity mix, GHG emissions provide a more direct measure of the environmental impact. Other environmental emissions, particularly criteria air pollutants, are outside the scope of this paper.

# **LITERATURE REVIEW**

The literature review begins with a discussion of public transportation emissions inventories, approaches to reducing emissions, and how those emissions are affected by transit operations. The second part describes models for optimizing transit operations.

### **Emissions from Public Transportation**

Many studies have attempted to quantify or compare the emissions from buses [\(Herndon et](#page-15-0)  [al. 2005;](#page-15-0) [Puchalsky 2005;](#page-16-0) [Ally and Pryor 2007;](#page-14-0) [Chester and Horvath 2009;](#page-14-1) [Cui et al. 2010\)](#page-14-2) and rail transit [\(Puchalsky 2005;](#page-16-0) [Messa 2006;](#page-15-1) [Chester and Horvath 2009\)](#page-14-1), but fewer have attempted to examine the life cycle beyond the operations phase [\(Ally and Pryor 2007;](#page-14-0) [Chester and Horvath 2009;](#page-14-1) [Chester et al. 2010;](#page-14-3) [Cui et al. 2010\)](#page-14-2). This discrepancy may be due to a greater policy focus on tailpipe emissions. As well, estimating the environmental effects of infrastructure is complicated. While Puchalsky [\(2005\)](#page-16-0) compared emissions from bus rapid transit (BRT) and light rail transit (LRT), he only examined emissions from the

operation of the vehicles, omitting the significant emissions for infrastructure construction, maintenance, and operation identified by Chester and Horvath [\(2009\)](#page-14-1). Furthermore, lifecycle assessment studies have generally been case studies, making it difficult to generalize results to other locations and various technologies. For example, emissions from electric rail services are dependent on the local electricity mix [\(Messa 2006;](#page-15-1) [Chester and Horvath 2009\)](#page-14-1). Emission factors can also be used to estimate emission inventories of the operational phase for diesel buses or rail engines in mobile emission models [\(Jamriska et al. 2004;](#page-15-2) Morawska et al. 2005).

A recent Transit Cooperative Research Program report [\(Gallivan and Grant 2010\)](#page-15-3) identifies several ways in which transit agencies are reducing GHG emissions: expanding transit service, increasing vehicle passenger loads, reducing roadway congestion, promoting compact development, alternative fuels and vehicle types, vehicle operations (e.g. anti-idling policies) and maintenance, construction and maintenance of infrastructure and facilities, and reducing emissions from facilities and nonrevenue vehicles. Some of these approaches, however, are not necessarily cost effective or effective at reducing emissions. The approaches can be generalized into those that reduce the emissions of the transit system [\(Cook and Straten 2001;](#page-14-4) [Schimek 2001;](#page-16-1) [Stasko and Gao 2010\)](#page-16-2) and those that cause transit to displace other emission sources [\(Vincent and Jerram 2006;](#page-16-3) [Hensher 2008;](#page-15-4) [McDonnell et](#page-15-5)  [al. 2008\)](#page-15-5). Schimek [\(2001\)](#page-16-1) found that it is more economical to retrofit diesel engines rather than buy new vehicles, while Stasko and Gao [\(2010\)](#page-16-2) developed a model for optimizing vehicle retrofit, replacement, and assignment decisions. Reductions due to displaced emissions are difficult to estimate or forecast as they require an understanding of how mode choice may be affected by improvements in transit service. A case study of several regions in Europe found that improved transit quality attracted non-motorized users, not drivers, causing a net increase in emissions [\(Poudenx 2008\)](#page-16-4). As emissions per passenger-kilometer traveled are highly dependent on ridership [\(Chester and Horvath 2009\)](#page-14-1), transit is not always less polluting than private automobiles.

While Gallivan and Grant [\(2010\)](#page-15-3) mention "transit agency operations" in their report, their focus in that area is on the reduction of tailpipe emissions through engine upgrades and low-carbon fuels, reduction of energy consumption in facilities, and the impacts of construction and maintenance. Other operational improvements that could improve emissions include 1) increasing spacing between stops in order to increase the average vehicle speed and reduce the number of accelerations and decelerations, 2) signal priority, 3) using smaller vehicles, and 4) reducing the number of vehicles required to satisfy user demand. These approaches have not been discussed at length in the literature. In one study, an optimal bus stop spacing of 700 to 800 meters, rather than the U.S. average of 330 meters, was found to reduce fuel consumption and carbon dioxide emissions substantially by reducing stops and starts and increasing the average speed, but had little effect on other air emissions [\(Saka 2003\)](#page-16-5). Others have examined ways of optimizing the assignment and scheduling of "green vehicles" within a fleet that includes older vehicles to reduce total emissions [\(Beltran et al. 2009;](#page-14-5) [Li and Head 2009\)](#page-15-6). Dessouky et al. [\(2003\)](#page-15-7) jointly optimized costs, service, and emissions for a demand-responsive transit service, but a similar approach has not yet been applied to fixed-route public transportation systems. Diana et al. [\(2007\)](#page-15-8) compared the emissions impacts of traditional fixed-route and demand- responsive service at

different demand and services levels. Emissions were based solely on distance traveled, and analysis ignored the potential impacts of average speed, acceleration, and deceleration.

### **Public Transportation Network Design**

There have been numerous studies on transit system design, but very few have included any environmental metrics [\(Dessouky et al. 2003;](#page-15-7) [Saka 2003;](#page-16-5) [Diana et al. 2007,](#page-15-8) described above). Continuum approximation (CA) models have been used to optimize transportation network design to minimize system and user costs. These models can provide general insights into how to structure efficient transit systems by making generalizations that simplify the analysis. Several studies have used CA to optimize stop spacing [\(Wirasinghe and](#page-16-6)  [Ghoneim 1981;](#page-16-6) [Kuah and Perl 1988;](#page-15-2) [Parajuli and Wirasinghe 2001\)](#page-16-7) along with other network attributes such as headway [\(Chien et al. 2010\)](#page-14-6). Others have examined the structure of transit networks, such as grids, radial systems [\(Byrne 1975;](#page-14-7) [Tirachini et al. 2010\)](#page-16-8), and huband-spoke systems [\(Newell 1979\)](#page-16-9). Tirachini et al. [\(2010\)](#page-16-8) compared light rail, heavy rail, and BRT on a radial transit network. Daganzo [\(2010\)](#page-14-8) went a step further by determining a system design and operating characteristics that could make transit competitive with the automobile. Applying his models to Barcelona, he found that optimal service would reduce the total number of vehicles significantly, thus reducing total transit emissions. Sivakumaran et al. (2012) explored the influence of access mode on choice of trunk technology, and the research in this paper builds on the models developed for that research. Continuum approximation models are a promising approach for the joint optimization of costs and emissions, having been used for cost minimization in previous research.

# **METHODOLOGY**

Consider a large rectangular urban area with a dense grid road network (See [Figure 1\)](#page-4-0). The transit network consists of two sets of many parallel lines with uniform spacing, *r<sup>L</sup>* and *rW*, travelling lengthwise and widthwise to form a grid covering the city. Stops are equidistant with spacing *s*, and route spacing is an integer multiple of stop spacing  $(r_L = p_L s, r_W = p_W s)$ . Headways between vehicles on each line are *H*. The density of trip origins is assumed to be uniform throughout the urban area, with travelers exhibiting a many-to-many demand pattern. Each user travels on foot along the grid street network to the nearest transit stop. The city can be described through several model parameters, which are explained in [Table 1.](#page-4-1) The transit modes include diesel bus, BRT, LRT, and metro heavy rail transit. Cost and emissions parameters for each mode are given in [Table 2.](#page-4-2) The right-of-way (ROW) infrastructure parameters  $(C_i, E_j)$  include the maintenance of pavement for bus and BRT, the construction of the track for LRT and metro, and the construction of a combination of elevated, at-grade, and aerial right-of-way for metro. The station parameters (*CS*, *ES*) account for the construction of the stations, and the vehicle parameters  $(C_V, E_V)$  account for the acquisition, operation, and maintenance of transit vehicles. For inclusion in the model, these parameters have been normalized by appropriate units to represent the useful life. Their derivation is described in detail in the appendices. The BRT system is based on the proposed design for the Geary Blvd BRT, LRT is based on the Muni Metro system, and

metro is based on the Bay Area Rapid Transit (BART) system, all in the San Francisco Bay Area in California. Emissions estimates were taken from Chester and Horvath (2009).

<span id="page-4-1"></span>



Figure 1. Rectangular city (*L* x *W*) with a grid-trunk system

Param	Description	Units	<b>Bus</b>	<b>BRT</b>	LRT	Metro
$\mathcal V$	Commercial speed	km/hr	25	40	40	60
τ	Lost time/stop	sec.	30	30	30	45
T	Lost time/transfer	sec.	20	30	30	60
$C_I$	ROW infrastructure cost	$\frac{m}{m}$	10	36	220	260
$C_V$	Vehicle purchase, fuel & maintenance cost	$%$ /veh-km	1.0	1.6	6.0	8.9
$C_M$	Labor cost	$$/veh-hr$	150	200	200	250
$C_S$	Station construction cost	$$$ /st-hr	0.82	8.2	11	130
$E_I$	<b>ROW</b> infrastructure emissions	g/km-hr	8.1	160	790	44,000
$E_V$	Vehicle fleet manufacturing, operation & maintenance emissions	g/veh-km	1,700	2,200	2,700	11,000
$E_S$	Station construction emissions	g/st-hr	170	1,700	1,700	120,000

<span id="page-4-2"></span><span id="page-4-0"></span>Table 2. Mode-specific model parameters

Developing analytical expressions for user cost and system emissions, we can evaluate the trade-offs between level of service for users and environmental impacts with different values of the decision variables (see [Table 3\)](#page-5-0). Optimal values of *H*, *p*, and *s* can be chosen to minimize total system cost subject to a GHG emissions constraint, which can then be varied. The total system cost is the sum of the user and agency costs. User cost (*Zuser*) is made up of the sum of the expected access and wait time cost and the expected vehicle travel time cost multiplied by the total demand,  $D = \delta L^2$ , and wage rate,  $\mu$ . Agency cost (*Zagency*) is driven by the total infrastructure length of the system, the total vehicular distance travelled by transit vehicles in an hour of operation, and the vehicle fleet size. The system cost function (*Zsystem*) is taken from Sivakumaran et al. (2012):

$$
Z_{system} (\$/yr) = \left( (0.5r_L + 0.5r_W + s) \frac{1}{2v_a} + H + T + (L + W) \left( \frac{1}{3v} + \frac{\tau}{3s} \right) \right) \mu D
$$
  
+ 
$$
\frac{LW}{s} \left( \frac{1}{pw} + \frac{1}{p_L} \right) C_I + \frac{2LW}{sH} \left( \frac{1}{pw} + \frac{1}{p_L} \right) C_V + \frac{2LW}{sH} \left( \frac{1}{pw} + \frac{1}{p_L} \right) \left( \frac{1}{v} + \frac{\tau}{s} \right) C_M + \frac{LW}{s^2} \left( \frac{1}{pw} + \frac{1}{p_L} \right) C_S \tag{1}
$$

<span id="page-5-0"></span>Table 3. Decision variables



GHG emissions are measured in carbon dioxide equivalents, a metric that normalizes all GHG emissions to the equivalent mass of  $CO<sub>2</sub>$ . The total operating GHG emissions per year, *Zemissions*, is based on the system emissions because there are negligible emissions for the user when the access mode is walking. The formulation is identical to the agency cost expression except that an additional term is included to account for the station infrastructure emissions:

$$
Z_{emissions} \text{ (g CO}_2 \text{e/yr)} = \frac{LW}{s} \left(\frac{1}{p_W} + \frac{1}{p_L}\right) E_I + \frac{2LW}{sH} \left(\frac{1}{p_W} + \frac{1}{p_L}\right) E_V + \frac{LW}{s^2} \left(\frac{1}{p_W} + \frac{1}{p_L}\right) E_S
$$
 (2)

This constrained optimization involves conflicting objectives which can be displayed using Pareto curves. Using the above models and the associated parameters, we can solve for the values of the decision variables that minimize the total system costs subject to an emissions constraint:

$$
\text{Min } Z_{system} = Z_{user} + Z_{agency} \tag{3}
$$

### s.t.  $Z_{emissions} \leq E$

where *E* is a GHG emissions constraint. By varying *E*, we can develop a set of optimal system characteristics, *H\**, *p\**, *s\**, for given emissions goals. These Pareto curves are bound at one end by the system cost-optimal point where increases to *E* will provide no additional cost reductions. The other end of the curve is unbounded.

Once an optimal system is obtained, we can observe the behavior of the cost and emission models. For example, [Figure 2](#page-6-0) shows optimal system, user, and agency cost curves for a bus system as the GHG emission constraint varies. The vertical bar at the right

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of the curve marks the system cost-optimal point, where further increases in emissions will not reduce the costs. Agency costs increase with emissions while user costs decrease with emissions. The agency costs decrease when emissions are constrained because emissions reductions are caused by reductions in service. Excessive reductions in service levels may cause riders to abandon public transit for other, more polluting, modes. User costs can rise significantly when emission reductions are steep, as shown at the extreme left of the graph in [Figure 2.](#page-6-0)



Figure 2. System, user, and agency costs for a bus system by GHG emissions level

# <span id="page-6-0"></span>**RESULTS & DISCUSSION**

1

The Pareto curves of optimal system cost and emissions can be used in several ways to inform transit system design. The slope of a tangent on the Pareto curve is the shadow price at the tangent point, or the cost of reducing emissions by an additional unit. This curve can be used to determine how much to reduce emissions by finding the point at which the shadow price is equal to the market carbon price. That point indicates the economically efficient combination of cost and GHG emissions (See [Figure 2\)](#page-6-0). At that point, the cost of reducing an additional unit of emissions would be greater than the price of carbon on the market. An example of the carbon price analysis is described in Section [01](#page-10-0).

The optimal system design depends largely on the type of city for which the system is being designed. The following section presents the results of parametric analysis of the three model parameters that describe city characteristics, city size (*L, W*), demand density (*δ*), and wage rate (*µ*). Since demand density and wage rate appear as a product in a single term (*µD*) in the cost expression, it is meaningless to vary them individually. Hereon, we will refer to the product of *µ* and *δ* as *β*. We consider small (*L*=*W*=10 km) and large (*L*=*W*=40 km) city sizes, low passenger demand densities (*δ*=100 pax/km<sup>2</sup> /hr) and wage rates (*µ*=\$10/hr) (β=\$1000-pax/km<sup>2</sup>/hr<sup>2</sup>), and high passenger demand densities (δ=200 pax/km<sup>2</sup>/hr) and

 $1$  Another approach would be to start from the system cost-optimal point at the right of the curve, and find how far emissions can be reduced without causing the system users to shift to more polluting modes. Incorporating travel time elasticities of demand would allow us to estimate the number of users who might change to other modes as the travel time increases.

wages (*μ*=\$20/hr) (β=\$4000-pax/km<sup>2</sup>/hr<sup>2</sup> ). The parameter values were chosen for hypothetical cities and do not necessarily reflect standard definitions of low and high values for the city characteristics. They combine into four possible city scenarios, described in [Table 4.](#page-7-0)

#### Table 4. City scenarios

<span id="page-7-0"></span>

The hypothetical cities in the parametric analysis do not represent actual cities, but the relative characteristics do resemble some real U.S. cities. For example, scenario 1 is similar to Fresno, California; scenario 2 San Francisco; scenario 3 Kansas City, Missouri; and scenario 4 New York City or Chicago.

### **Parametric Analysis**

Beginning with pair-wise analysis of the four city scenarios, we can observe the system changes that occur when *β* is changed. [Figure 3](#page-8-0) shows the Pareto frontiers for optimal transit system design by mode for a small city with low (Scenario 1) and high values of *β* (Scenario 2). For scenario 1, BRT is just barely the lowest cost option for most values of the GHG emissions constraint. At the cost-optimal point at the right end of the curve, however, bus and LRT have lower emissions than BRT. Metro is not competitive in this scenario as its costs are higher than both bus and BRT and its emissions at the cost-optimal point are at least four times that of the other modes. The attributes of the systems at the cost-optimal point (shown in [Table 5\)](#page-8-1) reveal how the mode parameters impact the relative costs and emissions. The low infrastructure cost of bus allows for small stop (*s*=0.8 km) and route (*ps*=1.6 km) spacing compared to the other modes, which have route spacing between 1.8 and 3.6 km. The small spacings for bus make access on foot easier, and thus keep the outof-vehicle travel time much lower (14 minutes, or 58% lower than metro). BRT, which is faster than bus, has a slight edge in system cost because the travel time is 5 minutes shorter. LRT is able to be competitive for emissions because it has cost-optimal route spacing 50 percent higher than bus or BRT, so the amount of required infrastructure and number of vehicles in operation are lower. The emissions results in [Table 5](#page-8-1) and [Table 6](#page-9-0) are shown to no more than two significant digits because the quality of the data and the accuracy of the model do not justify greater precision. The section on sensitivity analysis provides further explanation.



<span id="page-8-0"></span>Figure 3. Pareto frontiers of optimal transit system design for a small city (L=W=10 km) for Bus, BRT, LRT, and Metro

				Zsystem	<b>GHG</b>		
	D	s (km)	$H$ (min)	(\$B)	$(1000 \text{ mt})$	(min)	(min)
Scenario 1	(Small city, low demand and wage)						
<b>Bus</b>	2	0.8	9	0.6	19	44	24
<b>BRT</b>	2	0.9	8	0.5	25	39	25
<b>LRT</b>	3	1.0	8	0.7	20	45	31
Metro	3	1.2	8	0.8	110	49	38
Scenario 2	(Small city, high demand and wage)						
<b>Bus</b>	1	0.9	6	1.9	52	37	17
BRT	1	1.0	6	1.7	67	31	18
LRT	2	0.8	5	1.9	51	35	21
Metro	2	1.0	5	2.1	260	36	25

<span id="page-8-1"></span>Table 5. Cost-optimal decision variables, costs, emissions, and average travel time (TT) for a small city

When  $β$  is quadrupled (Figure  $3 -$  Scenario 2), the costs and emissions increase for all modes. With the increase in value of time for users, the agency must improve service to minimize the system cost. The cost-optimal route spacings for bus and BRT are cut nearly in half and the route spacings for the other modes are also reduced. Along with the decrease in headways, the service improvements lead to a reduction in travel time for users at the cost-optimal point. While bus and LRT have lower cost-optimal emissions, BRT service has a lower cost and a greater travel time advantage than in the low β scenario.

Comparison of the remaining scenarios [\(Figure 4\)](#page-9-1) reveals similar patterns between low and corresponding high *β* cities. Additionally, we observe that, with an increase in *β*, bus systems have significant loss in cost advantage relative to the other modes. In the large cities the benefit of short access distances for bus is outweighed by the disbenefit of the slow speed and many stops that increase the travel time. Improved service is required to balance

the increased impact of user costs as the number of users and their wages increase, and this service increases both the agency costs and emissions. As shown in [Table 6,](#page-9-0) the service improvements help to reduce the travel time for users compared to the low *β* cities (Scenarios 1 and 3), by reducing headways and route spacing. Bus has the greatest headway reductions, the smallest route spacing reductions, and the smallest travel time reductions. The route and stop spacings appear to be as low as they can optimally be because of the tradeoff between access time and stop time in the vehicle. For metro we see travel time reductions of up to 20 percent as route spacing and headway reductions reduce out-of-vehicle time without increasing in-vehicle travel time. Scenario 4, which most resembles a high-density metropolis, is the only case where metro has the lowest travel time, but BRT still has a slight cost advantage that, however, may not be significant. We expect that the addition of bus feeder service will provide additional advantages to BRT, LRT and metro for larger, higher-density cities. With faster access to stations, the fast trunk modes can operate with larger stops spacings, thus reducing user in-vehicle travel time and agency costs (Sivakumaran et al. 2012).



<span id="page-9-1"></span>Figure 4. Pareto frontiers of optimal transit system design for a large city (L=W=40 km) for bus, BRT, LRT, and metro

<span id="page-9-0"></span>Table 6. Cost-optimal decision variables, costs, emissions, and average travel time (TT) by mode and city scenario

				Zsystem	<b>GHG</b>		
	D	s (km)	$H$ (min)	(\$B)	(1000 mt)	(min)	(min)
Scenario 3	(Large city, low demand and wage)						
<b>Bus</b>		1.6	8	19	330	100	28
BRT		1.7	8	15	420	77	29
LRT	2	1.5	8	18	310	84	35
Metro	2	1.8	8	17	1600	79	41
Scenario 4	(Large city, high demand and wage)						
<b>Bus</b>		1.3	5	70	700	95	21



Increasing the city size brings about a different set of system changes. The average travel distance is increased, and thus the in-vehicle travel time takes up a greater proportion of the trip. The costs and emissions increase by an order of magnitude because of the larger coverage area for service. Between scenarios 1 and 3, the cost-optimal route spacing and headways are relatively stable, but the stop spacing nearly doubles [\(Figure 4\)](#page-9-1). This change increases the access time on foot, but also reduces the in-vehicle travel time by reducing the number of stops the vehicle makes. BRT is the optimal system for both costs and is competitive for emissions in both large city scenarios (scenarios 3 and 4). The large cities require greater infrastructure mileage to serve the area, as well as higher speeds to reduce the travel times. BRT has the benefit of lower infrastructure costs than LRT and metro, which allows for greater coverage at a low cost, and higher speed than bus, which makes up for the slightly longer access time. Regardless, many of the emissions results are significantly different (>±10%) when compared using one significant digit.

The results of the parametric analysis suggest that a BRT system could be the best low- emissions option for many types of cities, and is also the lowest cost option. Bus is a low cost option in small cities, but BRT is lower cost when the wage rate and demand density are high. The optimal system attributes (*p*, *s*, *H*) vary between city types, so it is important that the analysis be repeated with the parameters of a specific city before a new system is designed. Metro, although cost competitive in the large cities, has emissions on the order of four times greater than any of the other modes for all scenarios. The emissions parameters used for metro, which were based on the BART system in the San Francisco Bay Area, were about an order of magnitude higher than any of the other modes. Modeling after a different metro system could potentially produce more favorable emissions results.

### <span id="page-10-0"></span>**Carbon Price Analysis**

Another way to present the optimization results is to show the change in travel time and GHG emissions as the carbon price is increased relative to the cost-optimal point on the Pareto frontier, where an optimal agency would operate. This carbon price analysis of optimal transit systems allows us to determine the economically efficient level of GHG reduction. By operating at the point on the curve where the shadow price is equal to the carbon price, the system can avoid investing more than the market value in achieving additional GHG reductions. As an example here, we look at scenario 2 and examine the changes that occur as the price of carbon is increased. In [Figure 5,](#page-11-0) the dashed lines show the percentage change in GHG emissions as the carbon price increases, and the solid lines show the percentage change in travel time with increase in carbon price. The vertical jog in the lines for some modes shows the point where the optimal route spacing multiplier increases by one. With the large increase in route spacing, the emissions are reduced slightly more, but the travel time for users increases significantly. In general, the GHG emissions reduce more

quickly than the travel times increase. Bus has the smallest reductions in emissions, while BRT has the smallest increases in the travel time for the range of carbon prices. [Figure 5](#page-11-0) shows carbon prices up to \$3,000, much higher than seen in the literature (\$5-\$65, IWGSCC 2010; \$115, Knittel and Sandler 2011), but which corresponds to a travel time increase of less than 10 percent for LRT. For a carbon price of \$100/mt, the potential emissions reductions are at most 6% and the corresponding travel time increase is negligible (less than a minute) because the cost increase is spread among many users in the system. Achieving these small reductions in emissions will cause almost imperceptible service changes to the system. This result suggests that greater GHG emissions reductions beyond a realistic market value of carbon could be implemented without inducing users to shift to other modes.



Figure 5. Change in GHG emissions and travel time with carbon price

### <span id="page-11-0"></span>**Sensitivity Analysis**

The carbon price analysis demonstrates that small changes in the values of the decision variables have a very small effect on the optimal cost, but a larger effect on the optimal emissions. To further examine this behavior of the model, we performed sensitivity analysis on the emissions parameters for BRT and metro. Increasing or decreasing each parameter by 50 percent caused small changes in the optimal cost results and produced the costoptimal GHG emissions shown in [Table 7.](#page-12-0) For BRT, which requires little infrastructure investment relative to rail, changing the vehicle operations parameter  $(E_0)$  was the only change to cause greater than 5% changes in the total emissions at the cost-optimal point. The changes for metro were larger (up to 15%) for the two infrastructure parameters  $(E_i, E_S)$ .

#### *Tradeoffs between Costs and Greenhouse Gas Emissions in the Design of Urban Transit Systems GRISWOLD, Julia B.; MADANAT, Samer; HORVATH, Arpad* Table 7. Sensitivity analysis on emissions parameters for cost-optimal BRT and metro

 $G\cup G$  (1000  $U$ )

<span id="page-12-0"></span>

Although the optimal costs do not change with the sensitivity analysis, the emissions change with variation in EV and cause significant changes to the shape of the Pareto curve [\(Figure 6\)](#page-12-1). This result suggests that improved bus technology, such as natural gas vehicles, could significantly improve the emissions for both bus and BRT. Additionally, the operating emissions for LRT and metro are highly dependent on the electricity mix, which is the California mix for the parameters used here. A transit system in Seattle, Washington would have lower operating emissions because of the large percentage of electricity coming from hydroelectric power. In Cleveland, Ohio, on the other hand, the electricity mix is more heavily dependent on coal power, so operating emissions would be significantly higher. Examining the source of the emissions for each mode [\(Table 8\)](#page-13-0), we see that infrastructure is the source of 30 percent of the emissions for metro, and no more than 4.5 percent for the other modes. This result further emphasizes the importance of vehicle technology and electricity mix for reducing transit emissions.



<span id="page-12-1"></span>Figure 6. Sensitivity analysis on *E<sup>V</sup>* for BRT

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<span id="page-13-0"></span>Table 8. Source of Cost-Optimal Emissions by Mode



The emissions results are uncertain, as demonstrated by the sensitivity analysis. The final emissions can vary by as much as 50 percent within reasonable ranges of parameter values. The vehicle operation parameters are based on outputs from Chester and Horvath (2009), who assessed them as being of relatively good quality. They based bus operating emissions, however, on a standard drive cycle, which cannot account for the nuance in the actual model drive cycle as the stop spacing varies. The BRT vehicle manufacturing and operating emissions are prorated from standard diesel bus emissions, and are therefore, less accurate. Infrastructure emissions are less certain than the vehicle emissions as they are based on U.S. industry averages from EIO-LCA (CMU 2008) and do not account for local variations. The infrastructure emissions also have a much smaller impact on the total emissions, so variation in the parameter values will have a proportionately smaller impact.

## **CONCLUSION**

This paper presents an approach to assessing the tradeoffs between costs and GHG emissions in the design of urban transit systems. Using continuum approximation models, we optimize an urban transit system for costs at different emissions constraints, and obtain a Pareto frontier of optimal transit system design. Parametric analysis of different city scenarios allows us to compare the optimal system attributes for each mode in different types of cities. Additionally, the Pareto curves help us to evaluate the system changes and user impact of GHG reductions. Results of the parametric analysis suggest that a BRT system is a low cost and low emissions transit option for many types of cities.

Choosing GHG reduction levels based on the market price of carbon has a small impact on user travel time. This suggests that future research should explore the reasonable scope of potential emissions reductions that do not induce users to shift to other modes. It is important to remember that the GHG emissions reductions analyzed here are relative to those at the cost-optimal point. However, many existing transit systems may be operating at both higher cost and emissions outside the Pareto frontier, so that a shift to the cost-optimal point would already represent significant emissions reductions. The approaches described here could be used to optimize the network design of existing bus service or help to select the mode and design attributes for a new transit system.

This study is limited to single-mode transit systems with walking access, but relative benefits of the trunk modes are expected to change when faster feeder modes are included (Sivakumaran et al. 2012). The results reflect a single technology for each mode (i.e., diesel for bus), and consideration of other vehicle technologies may change the results. A potential direction for future work is to examine trunk-feeder transit service, other network designs, and other potential vehicle technologies.

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